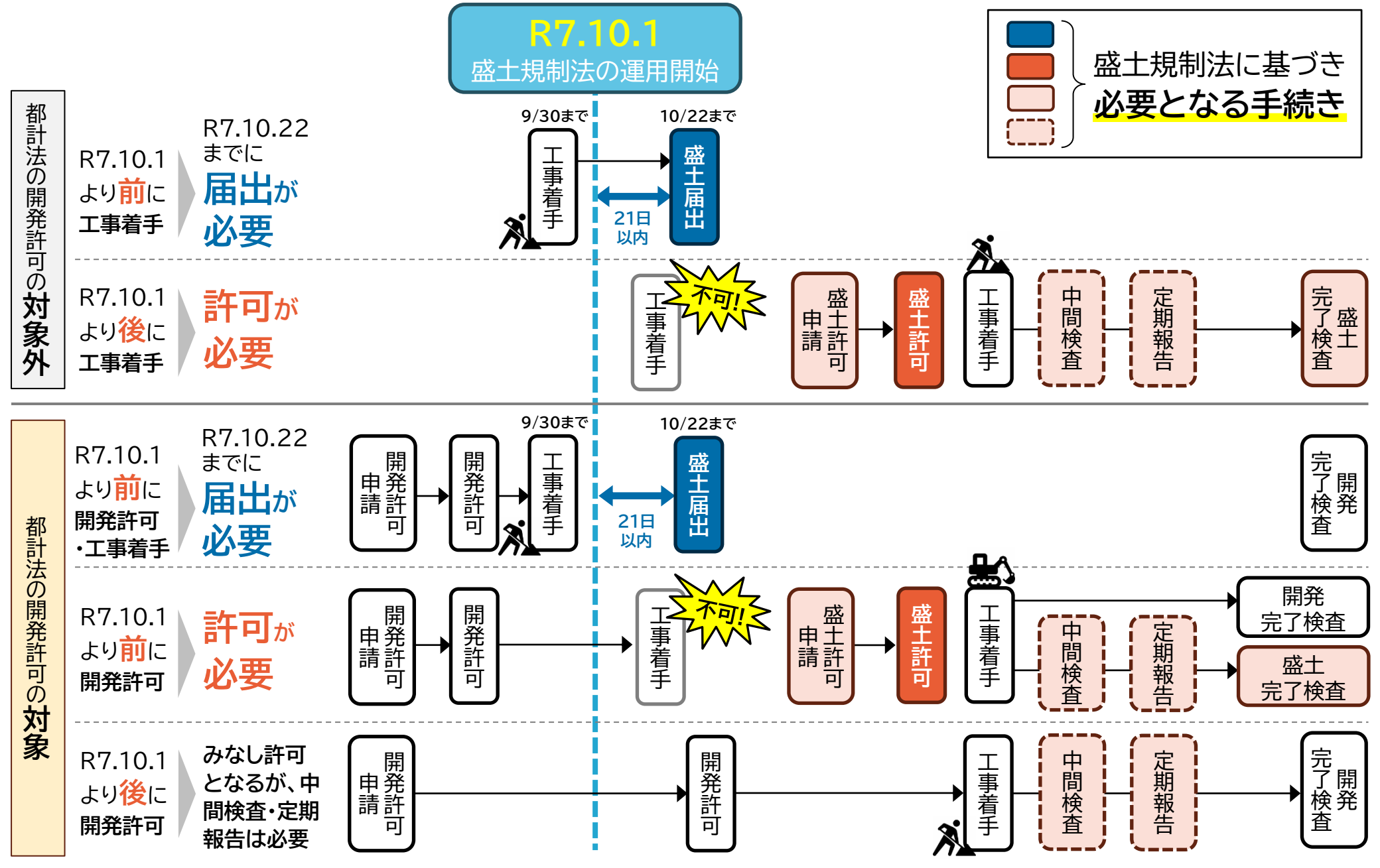盛土規制法の運用開始前後の取扱い